PLANNING, FUNDING, AND COMMUNICATING **YOUR** CITY'S CAPITAL PROJECTS

WEDNESDAY, JUNE 19 2024 | 3:15 PM - 4:30 PM











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INTRODUCTION



GUNNAR GLADICS
Principal, Architect

RICEfergusMILLER



JIM NELSON
Managing Director

DA DAVIDSON
FIXED INCOME CAPITAL MARKETS



LIZ LOOMIS CEO, Founder



AGENDA

- Introductions
- Phase 1 Design, architecture and cost estimates for a capital project
- Phase 2 Creating a comprehensive approach to financing
- **Phase 3** Engaging with your community to win ballot measures
- Q&A



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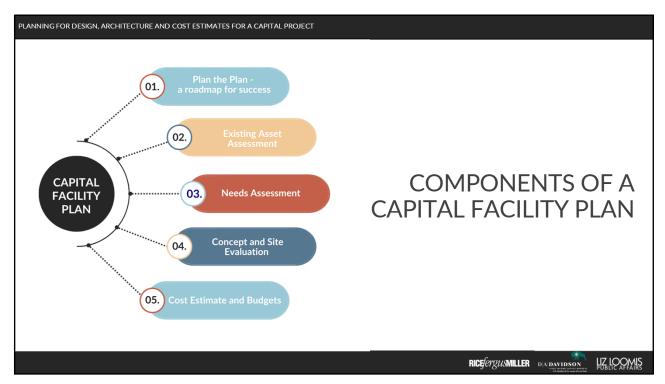




GUNNAR GLADICS AIA, NCARB, CSBA

- 25 years working in Construction, Engineering, and Architecture
- BA and MA from University of Idaho
- Principal and Owner of Rice Fergus Miller
- AIA Distinguished Speaker
- Former paid on call Fire Fighter
- 100+ Municipal and Local Government Projects Planned and or Designed

RICE/ergusMILLER DA DAVIDSON LIZ LOCALS



EXISTING ASSET ASSESSMENT

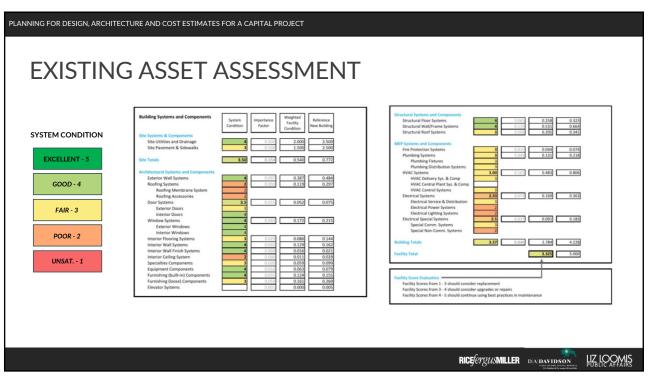




- · Life, Safety, and Health
- **Operational Effectiveness**
- **Material and System Conditions**
- Other Considerations
 - Identity
 - Wayfinding
 - Expansion
 - Ect...

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LIZ LOOMIS



NEEDS ANALYSIS OR PROGRAMMING



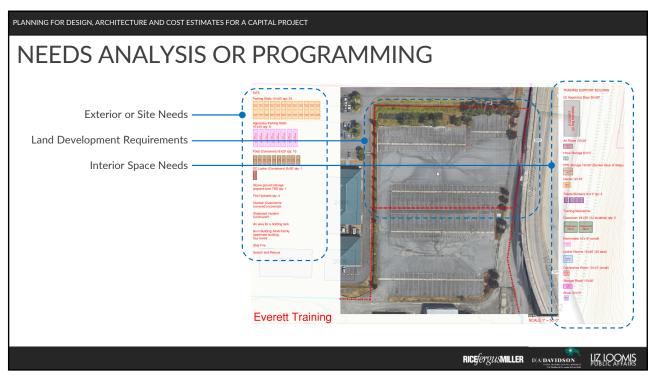
The Needs Assessment or Programing Phase of a Capital Facilities Plan (CFP) is intended to *define the problem* and can take many forms depending on the facilities.

Examples:

- Energy goals
- Quantity of stored materials
- Administrative or Departmental office space
- Quantity and type of equipment to be installed/stored
- Number of Parking Stalls Needed/Required

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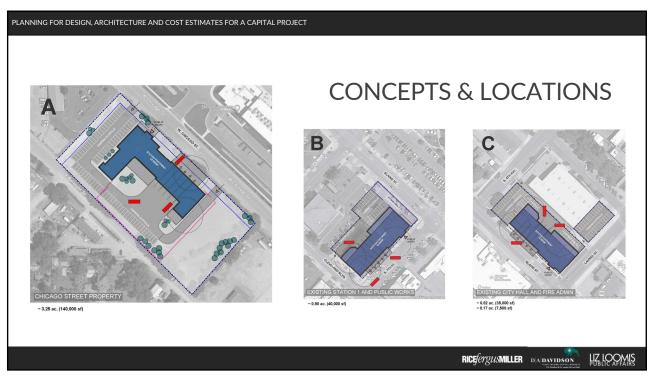
CONCEPTS & LOCATIONS

Once we have **defined the problem**, the next step to synthesize the objective needs data and subjective goals into solutions that can...

- Assess feasibility
- Evaluate options
- and provide quantitative information to estimate costs.

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BUDGETING & ESTIMATING

Once you have...

- Evaluated existing facilities or properties
- Identified and vetted your program
- Developed feasible and defensible concept(s)

The next step is to apply costs to the work which will be used as the justification for funding

Note: Hard construction costs and soft costs

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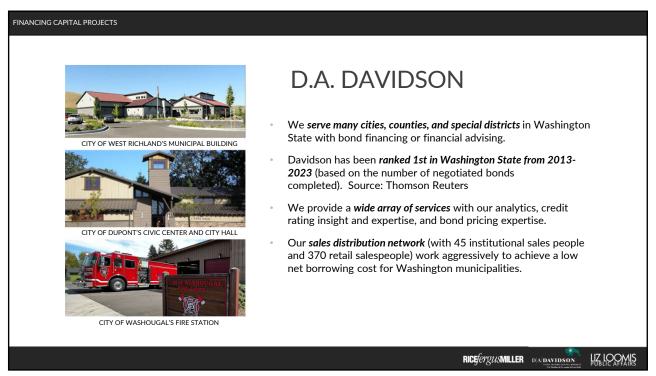




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PLANNING FOR DESIGN, ARCHITECTURE AND COST ESTIMATES FOR A CAPITAL PROJECT COST ESTIMATE AND PROJECT BUDGET TBD 5/1/25 11,110 TBD 5/1/25 11,110 TBD 5/1/25 18,046 TBD 5/1/25 11,110 TBD 5/1/25 11,110 TBD 5/1/25 11,334 TBD 5/1/25 24,646 TBD 5/1/25 9,057 TBD 5/1/25 330,525 \$5,103,295 \$7,793,969 \$7,443,757 \$5,825,969 \$9,653,654 \$10,662,309 \$10,980,282 \$12,370,022 \$5,734,062 \$8,601,112 GRAND TOTAL OF PROJECTS: \$127,524,114* *EXCLUDING LAST COLUMN RICE/ergusMILLER DA DAVIDSON LIZ LOOMIS





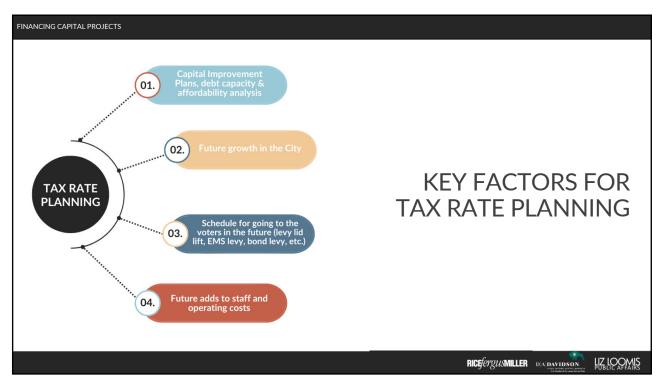


JIM NELSON

- Focus on general municipal finance with cities, counties, water & sewer districts, fire districts and regional fire authorities, park districts and metropolitan park districts, hospital districts, library districts, as well as other special districts.
- Experienced in structuring bond financings and rating presentations.
- Completed over 600 financings for a par amount in excess of \$6 billion
- FINRA Series 50, Series 52 and Series 63 Licenses.
- B.A. from the University of Washington.
- 30 Years in Public Finance

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GENERAL OBLIGATION DEBT CAPACITY

As an example, assume your city's assessed value is \$2,000,000,000

1. General Purposes (with voter approval), 2.50% of the city's Assessed Value (AV) for the issuance of Unlimited Tax General Obligation (UTGO) Bonds. Calculation is \$50,000,000 (less any outstanding voted bonds and non voted

The City's non voted Limited Tax General Obligation (LTGO) debt capacity (for General Purposes) is 1.50% of the City's AV. Calculation is \$30,000,000 (less any outstanding non voted LTGO bonds).

- 2. Parks, Open Space, Aquatic Center, Community Center, Facilities for Economic Development (with voter approval), 2.50% of the City's AV for the issuance of UTGO Bonds. Calculation is \$50,000,000 (less any outstanding voted UTGO bonds for parks, etc.).
- 3. Utility Purposes (rarely used because you can issue Water & Sewer Revenue Bonds, which do not require voter approval). If you do happen to choose to go to the voters for utility improvements, you have 2.50% of the City's AV for the issuance of UTGO Bonds. Calculation is \$50,000,000 (less any outstanding voted UTGO bonds for utility purposes).

Note:
Water & Sewer Revenue Bonds are not counted against your debt capacity. Local Improvement District Bonds and Utility Local Improvement District Bonds are not counted







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FINANCING CAPITAL PROJECTS

TYPES OF BONDS



UNLIMITED TAX GENERAL OBLIGATION BOND - Voted

Secured by the full faith, credit and taxing power of the municipality with a special excess voterapproved bond levy.



LIMITED TAX GENERAL **OBLIGATION BOND -**Non-voted

Secured by the General Fund. (Also known as "non-voted debt". Any type of debt that is secured by the General Fund, is counted against the municipality's "non-voted" Debt Capacity.)



REVENUE BOND

Revenue bonds are payable from a specific source of revenue from the System operations (i.e., Water & Stormwater System charges).



LOCAL IMPROVEMENT DISTRICT "LID" BOND

Secured by the property assessments in the LID boundary that are receiving the benefits. The assessments cannot be greater than the improvement value.

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EXAMPLES OF TAX LEVIES AND SALES TAXES

PROPERTY TAXES

- Regular Levy of \$3.60 per \$1,000 for cities. If you are annexed into a Fire District, then deduct
 \$1.50. If you are annexed into a Library District, then deduct
 \$0.50
- Levy Lid Lift (vote for single-year or multi-year (2-6 years) (requires voter approval of 50% or greater)
- Special Excess Voted Bond Levy (requires voter approval of 60% or greater)



VOTE TO FORM A SPECIAL TAXING DISTRICT

- Park & Recreation District (requires voter approval of 50% or greater)
- Metropolitan Park District (requires voter approval of 50% or greater)
- Library District
- Fire District



VOTE TO IMPLEMENT VARIOUS SALES TAXES

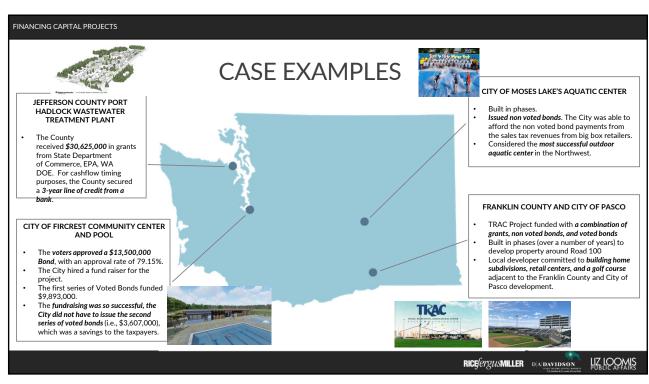
- Public Safety Sales Tax (up to 0.1%, 1/3 used for criminal justice and/or fire protection, may be imposed by a city, but only if a county has not previously imposed the full 0.3% public safety sales tax), requires voter approval of 50% or greater
- Transportation Benefit District Sales Tax (up to 0.2%, maximum duration is 10 years), requires voter approval of 50% or greater

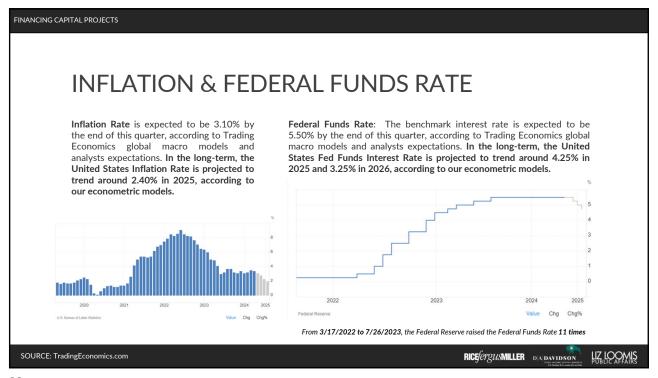


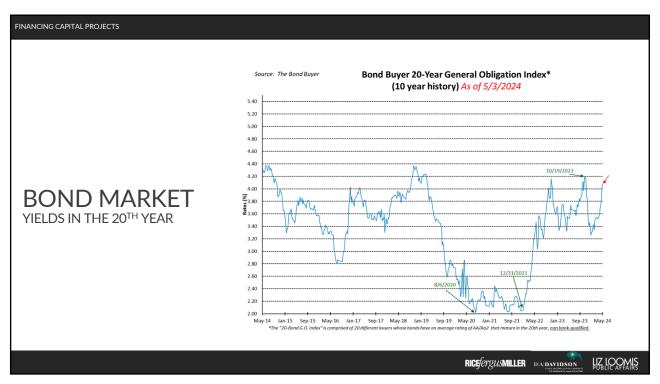
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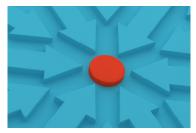
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VOTED BOND OPTIONS

LEVEL DEBT STRUCTURE

- Annual payments are the same each year.
- Estimated bond levy rate starts out higher and decreases over time as the assessed value ("AV") increases.
- Achieves a lower total interest cost.

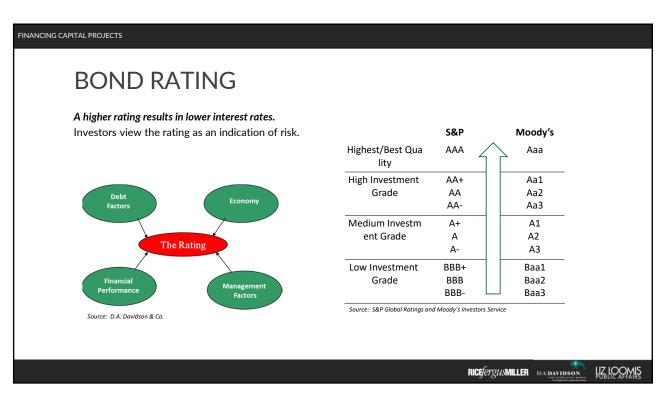
LEVEL LEVY STRUCTURE (typically selected by cities, counties, and special districts)

- The concept is "growth paying for growth".
- Payments start out lower and increase each year to match the assumed AV growth rate, such as 3% per year.
- Achieves a lower bond levy rate for the taxpayers.

LEVEL LEVY STRUCTURE (issued in two series to meet 36-month spend down)

- Payments start out lower and increase each year to match the assumed AV growth rate.
- Example: \$15,725,000, issue first series for \$7,865,000 in year 1 and issue second series for \$7,860,000 in year 2, assuming a 25-year financing, the estimated bond levy rate is 18 cents per \$1,000 of AV. (Barlier scenarios the city considered were \$19,500,000 to \$15,725,000, with estimated bond levy rates that ranged from 25 cents to 20 cents per \$1,000 of AV.)

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FINANCING CAPITAL PROJECTS **EXAMPLES OF GENERAL OBLIGATION BOND RATNGS** Othello Bellevue AAA Adams King AA Benton Aa1 King Kennewick Aa3 Burien Prosser AA-Benton Covington AA+ King Richland AA+ Benton Des Moines AA+ King AA+ West Richland Federal Wav Aa2 King Chelan King Leavenworth Issaquah Wenatchee AA-Chelan Kenmore AAA King Port Angeles ΔΔ-Aa3 Clallam Kent AA+ King AA-Clallam AAA Kirkland King Sequim Battle Ground AA Maple Valley AA+ King Camas AAA Aa2 Clark Mercer Island Ridgefield AA Clark Newcastle AAA Kina AA+ Clark Normandy Park King Vancouver Aa2 AA Washougal AA King Woodland AA-Clark & Cowlitz Redmond AAA King AA-Kalama Cowlitz Renton AAA King AAA Kelso AA-Cowlitz Seattle King Aaa Aa3 Cowlitz King Shoreline AA+ Longview Aa2 Franklin Snoqualmie AA+ King Ocean Shores A+ Gravs Harbor Tukwila AA+ Aa3 King A+ King & Snohomish Langley Island Bothell AA Aa1 Oak Harbor Bainbridge Island AA Island Kitsap Aaa Port Townsend Jefferson Bremerton Aa2 Kitsap Port Orchard AA+ Kitsap Poulsbo Kitsap Source: S&P Global Ratings and Moody's Investors Service LIZ LOOMIS RICE ET GUSMILLER DA DAVIDSON

FINANCING CAPITAL PROJECTS **EXAMPLES OF GENERAL OBLIGATION BOND RATINGS** City S&P Rating County City S&P Rating County Ellensburg Arlington AA-Aa3 AA-Lewis Edmonds Snohomish Centralia AAA Aa1 AA-Lewis AA+ Snohomish Shelton Mason Lake Stevens Aa1 Snohomish Bonney Lake AA+ Pierce Lynnwood AA+ Snohomish Buckley AA Pierce Marysville Aa2 Snohomish DuPont AA+ Pierce Monroe AA Snohomish AA+ AAA Snohomish Fife Pierce Woodway AA-Spokane Fircrest AA+ Airway Heights Pierce Gig Harbor Deer Park Spokane AA Aa2 Pierce Spokane Lakewood Pierce Spokane AA Aa2 Aa3 Spokane Puyallup АА Pierce Spokane Valley AA AAA Thurston Pierce Lacey University Place AA+ Aa2 Pierce Olympia AA+ Aa2 Thurston Auburn AA+ Pierce & King Yelm AA Thurston College Place Anacortes Aa3 Skagit AA-Walla Walla Walla Walla Walla Walla La Conner AA-Skagit AA Skagit Aa1 Whatcom Mount Vernon AA Bellingham AA+ Whatcom Α1 Ferndale Whatcom Lynden AA-Selah Yakima Yakima Source: S&P Global Ratings and Moody's Investors Service RICE/ETGUSMILLER DA DAVIDSON LIZ LOOMIS

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HELPFUL TIPS



Plan ahead for your capital improvements.



What is your community outreach plan/voter education plan?



Update your Capital Facilities Plan and Financial



Do you have a volunteer election committee or citizen advisory group?



Consider a Reimbursement Resolution if you are spending cash.



Have flexibility in your financing structure (i.e., term of the financing, payment structure, timing in the market).

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FINANCING CAPITAL PROJECTS

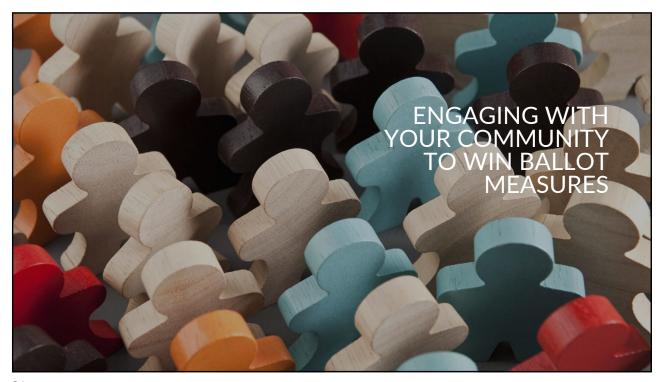
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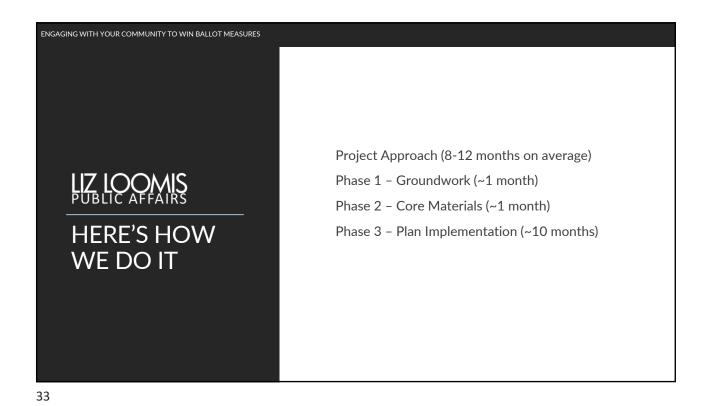
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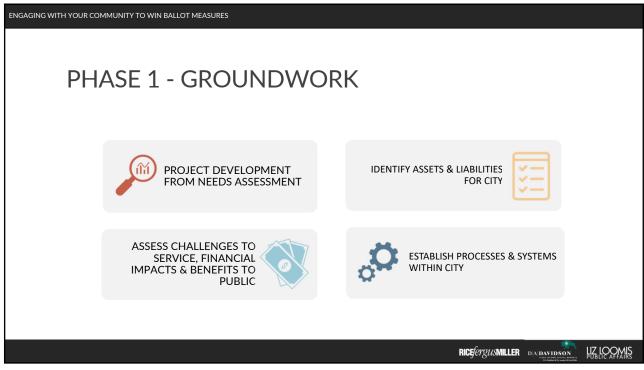
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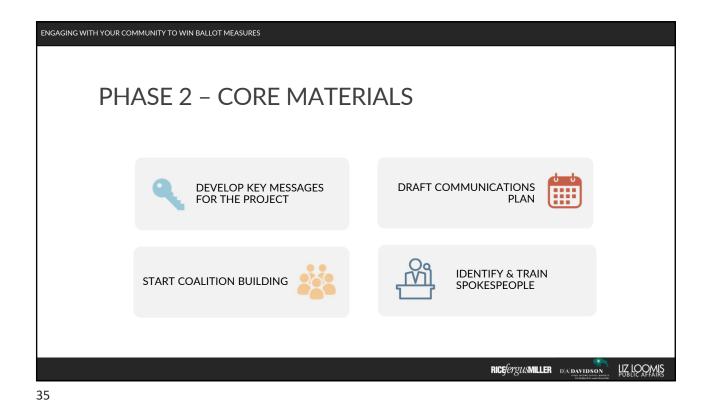


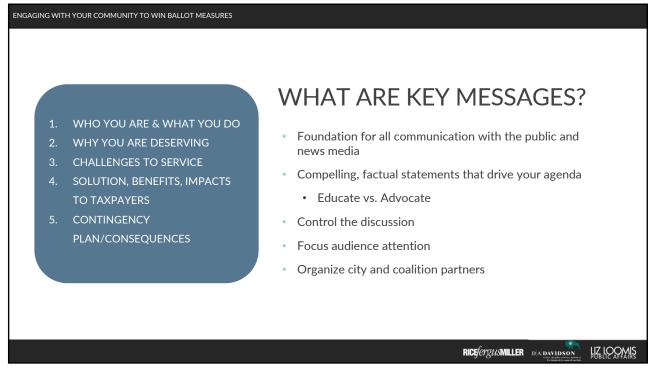


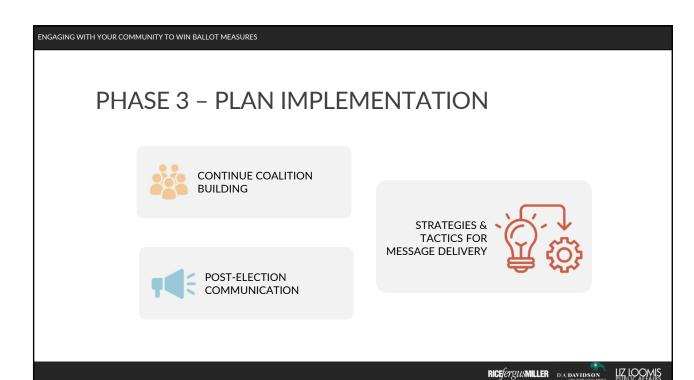












ENGAGING WITH YOUR COMMUNITY TO WIN BALLOT MEASURES STRATEGIES & TACTICS FOR MESSAGE DELIVERY • Paid Communications - Projects that the city pays to produce - Printed or e-newsletters, direct mail, paid advertising, social media "boosts" · Earned Media - Working with local news media and coalition partners to share information - Media releases, letters to the editor, editorial board visits, editorial pieces • Social Media - Facebook, Twitter, Instagram, YouTube, NextDoor, etc. - Posts (graphics and text) and videos • Owned Media - Communication assets owned by a city or coalition partners - Websites, signage, coalition publications • Public Outreach - How to engage the public - Active - 1. Introduce idea and incorporate feedback 2. Invite when resolution is being considered 3. Q&A sessions when ballots drop. - Passive - 1. Information at Town Halls (virtual or in person), open houses, and presentations to coalition partners RICE fergusmiller Da Davidson

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ENGAGING WITH YOUR COMMUNITY TO WIN BALLOT MEASURES

HOW WE GET IT DONE



FACILITATE PROJECT THROUGH REGULAR CALLS OR VIRTUAL **MEETINGS**



DEVELOP, DESIGN, AND SECURE APPROVAL FOR MATERIAL CONTENT



COORDINATE PRODUCTION, DISSEMINATION OF ALL MATERIALS



24-HOUR PUBLIC **RELATIONS ASSISTANCE** FOR ISSUES INDEPENDENT OF **BALLOT MEASURE**

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LIZ LOOMIS

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WHEN ALL THREE STEPS ALIGN...

CENTRAL KITSAP FIRE & RESUCE

PASSED BOND TO REPLACE AND CONSOLIDATE ALL ITS STATIONS FOR \$68 MILLION

PASSED BY

73%

- Gunnar did design and cost estimates a few years prior.
- Jim did *financing* for the length of the project.
- Liz did communications 12 months before ballot measure.







STATION 53, SEABECK WA

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WEST RICHLAND POLICE FACILITY





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